

Message Text

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ORIGIN EUR-25

INFO OCT-01 EA-11 IO-14 ISO-00 SAJ-01 ACDA-19 PM-07 NSC-10

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TO AMEMBASSY TOKYO PRIORITY

INFO ALL NATO CAPITALS

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS

AMEMBASSY DUBLIN

AMEMBASSY MADRID

USMISSION USUN NEW YORK

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E. O. 11652: GDS

TAGS: PFOR, NATO, JA

SUBJECT; ATLANTIC DECLARATION: JAPANESE VIEWS

1. JAPANESE EMBASSY COUNSELORS MURATA AND DONOWAKI
CALLED ON DEPT OFFICERS OCTOBER 15 TO REVIEW JAPANESE
THINKING ON ATLANTIC DECLARATION EXERCISE. MURATA REVIEWED
RESULTS OF RECENT TANAKA MEETINGS WITH POMPIDOU, HEATH
AND BRANDT, AND OHIRA MEETING WITH MORO. FOLLOWING POINTS
OF INTEREST EMERGED DURING THE DISCUSSION:

2. BEGIN UNDERLINE TANAKA-POMPIDOU END UNDERLINE.

TANAKA EXPRESSED A VERY STRONG DESIRE ON PART OF JAPAN
TO PARTICIPATE IN THE DECLARATION EXERCISE IN SOME WAY,
PREFERABLY IN A SINGLE, TRILATERAL DECLARATION. POMPIDOU,

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HOWEVER, REACTED QUITE NEGATIVELY. POMPIDOU SAID DE-

CLARATION INITIATIVE WAS "AN AMERICAN SCHEME" TO USE WESTERN EUROPE AND JAPAN AS PAWNS OF US IN DEALING WITH USSR- HE SAID US WISHED TO CREATE TRIANGULAR RELATIONSHIP BETWEEN US, JAPAN AND WESTERN EUROPE WITH US AT "TOP OF TRIANGLE" -- THIS WOULD BE UNACCEPTABLE TO FRANCE. POMPIDOU RECOGNIZED IMPORTANCE OF STRENGTHENING COOPERATIVE RELATIONSHIPS BETWEEN JAPAN AND EC, BUT THIS SHOULD BE DONE BI-LATERALLY WITHOUT US AS INTERMEDIARY. HE FELT THAT IF THESE THREE AREAS WERE TO ACT AS ONE BLOC, IT WOULD APPEAR AS IF EFFORT WERE DIRECTED AGAINST WARSAW PACT COUNTRIES, AND TO EXCLUSION OF THIRD WORLD COUNTRIES. THUS, POMPIDOU FAVORED INSTEAD A STRENGTHENING OF BI-LATERAL RELATIONSHIPS BETWEEN EUROPE AND JAPAN. HE MADE NO SPECIFIC REFERENCE, HOWEVER, TO INCLUSION OF JAPAN IN ANY BILATERAL DECLARATIONS.

3. BEGIN UNDERLINE TANAKA-HEATH MEETING. END UNDERLINE
HEATH INFORMED TANAKA UK FAVORED SERIES OF THREE DECLARATIONS: US-EC, US-JAPAN, EC-JAPAN (PLUS FOURTH NATO DECLARATION ON SECURITY ISSUES.)

4. BEGIN UNDERLINE BRANDT-TANAKA. END UNDERLINE
BRANDT EXPRESSED DOUBT AS TO POSSIBILITIES FOR INCLUDING JAPAN IN A US-EC DECLARATION, BUT DID FAVOR JAPANESE INCLUSION IN SOME FORM OF TRI-PARTITE DECLARATION ADDRESSING PROBLEMS OF COMMON CONCERN. HE DID NOT FAVOR, HOWEVER, DEVELOPING AN "UMBRELLA" OR "CHAPEAU" DOCUMENT SIMPLY TO INCLUDE JAPAN.

5. BEGIN UNDERLINE MORO-OHIRA END UNDERLINE. MORO SAID A TRI-PARTITE US-EC-JAPAN DOCUMENT WOULD LOOK AS IF WE WERE ATTEMPTING TO CREATE A BLOC DIRECTED AGAINST THE PACT COUNTRIES, AND EXCLUDING THIRD WORLD COUNTRIES. THUS, ITALY PREFERS A SERIES OF BILATERAL DECLARATIONS, INCLUDING AN EC-JAPAN DECLARATION.

6. MURATA SAID JAPAN FELT THAT, WITH RECENT EXPANSION OF EC TO NINE MEMBERS, TIME HAS COME TO STRENGTHEN RELATIONS BETWEEN THE EC AND JAPAN. THUS, FROM JAPAN'S POINT OF VIEW, SECRETARY KISSINGER'S PROPOSAL CAME AT
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JUST THE RIGHT TIME, AND PROVIDES A GOOD OPPORTUNITY FOR GOJ TO ACHIEVE SOME OF ITS OBJECTIVES VIS-A-VIS THE EC.

7. MURATA SAID APPROACH PRESENTLY BEING DISCUSSED BY SOME EC LEADERS ENVISAGING US-EC, EC-JAPAN AND US-JAPAN DECLARATIONS, ALTHOUGH CLEARLY NOT AS SATISFACTORY FROM JAPAN'S STANDPOINT AS SINGLE, TRILATERAL DOCUMENT, NONE-THELESS WOULD SYMBOLIZE A CLOSER EC-JAPAN RELATIONSHIP

AND WOULD, THEREFORE, PROBABLY MEET MINIMAL JAPANESE NEEDS. MURATA SAID THIS APPROACH WOULD HAVE MUCH BETTER IMPACT IN JAPAN, HOWEVER, IF DECLARATIONS WERE SIGNED SIMULTANEOUSLY, OR AT ABOUT SAME TIME, RATHER THAN HAVING EC-JAPAN DECLARATION DEVELOPED AND SIGNED AT A MUCH LATER DATE THAN THE US-EC DOCUMENT. MURATA SAID IF EC WERE TO REFUSE TO AGREE TO JOINT DECLARATION WITH THE JAPANESE, AND ALL THAT WAS LEFT FOR JAPAN WAS BILATERAL DECLARATION WITH THE US, THIS WOULD SIMPLY BE A REAFFIRMATION OF STATUS QUO AND WOULD NOT BE VERY SATISFACTORY.

8. MURATA CONCLUDED THAT THERE WERE TWO REALISTIC POSSIBILITIES FOR INCLUDING JAPAN: EITHER THROUGH A CHAPEAU OR THROUGH LINKED DECLARATIONS. IF IT IS TO BE THE LATTER, GOJ WILL NEED TO INITIATE NEGOTIATIONS SOON WITH THE EC ON THIS ISSUE, IN ORDER TO HAVE AN AGREED EC-JAPAN DOCUMENT BEFORE THE PRESIDENT COMES TO TOKYO. THIS IS BECAUSE, IN MURATA'S VIEW, ANY BILATERAL US-JAPAN DECLARATION SHOULD INCLUDE A REFERENCE TO THE EC-JAPAN DECLARATION. KISSINGER

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